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Chairman
4th District, Oklahoma

House Meets at 10:00 a.m. for Legislative Business

Anticipated Floor Action:

**H.R. 2465—FY 2000 Military Construction Appropriations Act
(Conference Report)**

H.R. 2587—FY 2000 District of Columbia Appropriations Act

H.R. 2606—FY 2000 Foreign Operations Appropriations Act



H.R. 2465—FY 2000 Military Construction Appropriations Act (Conference Report)

Floor Situation: The House is scheduled to consider the conference report to H.R. 2465 as its first order of business today. Conference reports are privileged and may be considered any time three days after they are filed. They are debatable for one hour and may not be amended. On Tuesday, the Rules Committee granted a rule waiving all points of order against the conference report and against its consideration.

Summary: The conference report to H.R. 2465 appropriates \$8.4 billion in FY 2000—\$76 million less than the House-passed bill, \$76 million less than last year (excluding emergency appropriations), and \$2.9 billion more than the president's request—for military construction activities of the Department of Defense. The conference agreement rejects the administration's request to spread \$8.6 million in military construction projects over two years. Specifically, the conference report provides (1) \$4 billion for domestic and overseas military construction projects (\$187 million less than the House-passed bill and \$249 million more than last year); (2) \$3.6 billion for military family housing (\$14 million more than the House-passed bill and \$22 million more than last year), which includes \$2.8 billion for operation and maintenance of existing units; (3) \$672 million for base realignment and closure accounts (\$34 million less than the House-passed bill); and (4) \$81 million for NATO Security Investment Program (equal to the House-passed bill). Although the overall amounts are approximately the same as in the House-passed bill, some of the priorities and specific projects funded by the report differ.

The conference report includes a few major changes from the House-passed bill. Specifically, the conference report provides:

- * \$672 million for Base Realignment and Closure accounts, \$34 million less than the House-passed bill;
- * \$3.3 billion for military construction for the active forces and defense agencies, \$386 million less than the House-passed bill;
- * \$695 million for the construction of National Guard and Reserve forces, \$199 million more than the House-passed version; and
- * \$643 million for new construction and modernization of existing barracks, \$156 million less than the House-passed level.

The conference agreement includes a Senate provision to prohibit the use of funds provided for the NATO Security Investment Program from being obligated for any Partnership for Peace programs in new Independent States of the former Soviet Union.

The House passed H.R. 2465 by a vote of 418-4 on July 13, 1999. The Senate approved its version (S.1205) by a vote of 97-2 on June 16, 1999. The conference report was submitted by Mr. Hobson on July 27.

Additional Information: See *Legislative Digest*, Vol. XXVIII, #22, Pt. II, July 28, 1999; and #20, July 9, 1999.



H.R. 2587—FY 2000 District of Columbia Appropriations Act

Floor Situation: The House will consider H.R. 2587 after it completes consideration of the conference report to H.R. 2465. Appropriations bills are privileged and may be considered any time three days after they are filed. On Tuesday, July 27, the House adopted an open rule and completed general debate. The rule waives all points of order against consideration of the bill. It waives House rules prohibiting consideration of unauthorized or legislative provisions in an appropriations bill, new entitlement authority or measures within the Budget Committee's jurisdiction, as well as requirements that committee reports be available for three days before consideration. The rule specifically makes in order four amendments and waives all points of order against them. It also accords priority in recognition to members who have their amendments pre-printed in the *Congressional Record*. The chairman of the Committee of the Whole may postpone votes and reduce the voting time on a proposed vote to five minutes, so long as it follows a regular 15-minute vote. Finally, the rule provides one motion to recommit, with or without instructions.

Summary: H.R. 2587 appropriates \$453 million for the federal payment to the District of Columbia (D.C.), \$59.3 million more than the president's request and \$230.6 million less than FY 1999 (included in the FY 1999 appropriations bill was \$64 million in emergency funding for Y2K conversion). This funding pays for the operation of the Nation's Capital, D.C. correctional activities, and D.C. courts. Of this

amount, the bill provides (1) \$183 million for the Corrections Trustees operations; (2) \$100.7 million for operating city courts; and (3) \$17 million for the D.C. Resident Tuition Support program. Finally, the bill approves the \$6.8 billion District budget (including \$1.4 billion for a six-year capitol outlay program), \$4.3 million less than FY 1999 and \$40.6 million more than the president's request.

The bill also:

- * prohibits federal money from being spent on needle exchange programs in D.C.;
- * makes permanent the authorization for charter schools, allows charter schools access to funds for construction and repair of elementary and secondary schools, and allows preference for siblings of charter school students in the admissions process;
- * provides \$8.5 million to create incentives to adopt children in the District's foster care system;
- * provides \$33.3 million for a new appropriation account for attorney programs for indigent defendants, child abuse, and guardianship cases administered by District courts;
- * provides \$150 million for a budget reserve, as required by the FY 1999 D.C. Appropriations Act (*P.L. 105-277*), to prevent the District from running a budget deficit;
- * prohibits funds from being used to sue Congress for voting representation;
- * continues to prohibit the use of any federal or district-raised funding to provide abortions, except in the case of rape, incest, or danger to the mother's life;
- * caps the hourly rate of compensation at \$50 for attorneys who represent a party in litigation brought against the District of Columbia Public Schools under the Individuals with Disabilities Act; and
- * ratifies the Tax Parity Act passed by the D.C. City Council. This local measure provides \$59 million in tax relief for D.C. residents.

CBO estimates that enactment of H.R. 2587 will result in outlays of \$444 million for FY 2000 and \$5 million for FY 2001. The bill does not affect direct spending, so pay-as-you-go procedures do not apply. The Appropriations Committee reported the bill by voice vote on July 22, 1999.

Views: The Republican leadership supports passage of the bill. An official Clinton Administration viewpoint was unavailable at press time.

Amendments: As stated above, the rule specifically makes in order the following four amendments to H.R. 2587, each debatable in the order listed and for the amount of time specified below:

Mr. Tiahrt will offer an amendment, debatable for 30 minutes, to prohibit federal *and* District funds from being spent on any program to distribute hypodermic needles for the purpose of illegal drug injection (the bill currently prohibits only federal funds for these programs). The amendment prevents payments from being given to any persons or entities that carry out such programs. *Staff Contact: Sarah Key, x5-6216*

Mr. Largent will offer an amendment, debatable for 30 minutes, to prohibit joint adoptions in the District of Columbia by persons who are not related by either blood or marriage. *Staff Contact: Aimee Sherman, x5-2211*

Mr. Bilbray will offer an amendment (#1), debatable for 20 minutes, to prohibit minors within the District of Columbia from possessing tobacco products. It establishes penalties for possession of \$50 for the first violation, \$100 for the second, and suspended driving privileges within the District for the third and each subsequent violation. *Staff Contact: Brad Rossin, x5-2040*

Mr. Barr will offer an amendment, debatable for 20 minutes, to prohibit the use of funds in the bill to legalize or reduce penalties for the possession, use, or distribution of any Schedule I substance under the Controlled Substances Act or any tetrahydrocannabinol derivative (e.g., marijuana). *Staff Contact: Jonathan Blyth, x5-2931*

At press time, the *Legislative Digest* was aware of the following other amendments:

Ms. Norton may offer an amendment (#2) to strike bill language that prohibits funds in the bill from being used to sue Congress for voting representation. *Staff Contact: Sean Galton, x5-8050*

Mr. Stearns may offer an amendment (#3) to reaffirm the District's Department of Fire and Emergency Medical Service's right to use funds in the bill to purchase automated external defibrillators (AED). An AED is a device that automatically analyzes heart rhythms and delivers an electrical current to the heart. AEDs are used in conjunction with CPR to revive cardiac arrest victims. *Staff Contact: Veronica Crowe, x5-5744*

Additional Information: See *Legislative Digest*, Vol. XXVIII, #22, July, 23, 1999.



H.R. 2606—FY 2000 Foreign Operations Appropriations

Floor Situation: The House will consider H.R. 2606 after it completes consideration of H.R. 2587. Appropriations bills are privileged and may be considered any time three days after they are filed. On Tuesday, the Rules Committee granted an open rule providing one hour of general debate, equally divided between the chairman and ranking member of the Appropriations Committee. The rule waives House rules prohibiting consideration of unauthorized or legislative provisions in an appropriations bill. It specifically makes in order three amendments and waives all points of order against them. It also accords priority in recognition to members who have their amendments pre-printed in the *Congressional Record*. The chairman of the Committee of the Whole may postpone votes and reduce the voting time on a postponed vote to five minutes, so long as it follows a regular 15-minute vote. Finally, the rule provides one motion to recommit, with or without instructions.

Summary: H.R. 2606 appropriates \$12.7 billion in discretionary budget authority in FY 2000 for foreign assistance and export-financing programs. This amount is \$20.7 billion less than the FY 1999 level (this amount includes FY 1999 emergency appropriations) and \$1.9 billion less than President Clinton's FY 2000 budget request. Of the total amount appropriated, the bill provides \$595.5 million for export assis-

tance, \$7.4 billion for bilateral economic assistance, \$3.6 billion for military assistance, and \$1.1 billion for multilateral economic assistance.

Major funding initiatives in the bill include:

- * \$76.5 million for voluntary peacekeeping operations (equal to the 1999 level and \$53.5 million less than the president's request);
- * \$725 million for the Former States of the Soviet Union (\$307 million less than the president's request and \$76 million less than the FY 1999 level after excluding supplemental emergency appropriations);
- * \$680 million for the Child Survival and Disease Programs Fund (\$125 million more than the president's request and \$30 million more than the 1999 level);
- * \$385 million for family planning activities, an amount equal to last year's level and \$15 million less than the president's request;
- * \$25 million for the U.S. contribution to the United Nations Population Fund (UNFPA). However, it specifically prohibits these funds from being used for programs in China or for any other programs that deal with abortions or coerced family planning practices. If the UNFPA does fund activities to China, the bill requires the U.S. to withhold an amount equal to whatever the organization spends on those activities;
- * \$735 million (\$20 million more than the president's request and \$40 million less than the FY 1999 level) in economic aid for Egypt. The bill also recommends a continued decrease of \$40 million annually over 10 years, which will result in a 50 percent reduction in economic aid toward Egypt. The bill does, however, fully fund the president's request of \$1.3 billion for military assistance, which is equal to the FY 1999 level;
- * \$19.6 million for the International Fund for Ireland, an amount equal to both last year's level and the president's request;
- * \$285 million (\$24 million more than last year's level after excluding supplemental emergency funding but \$10 million less than the president's request) for International Narcotics Control;
- * \$181.6 million (\$16.4 million less than in FY 1999 after excluding emergency supplemental funding but \$49.4 million less than the president's request) for nonproliferation, anti-terrorism, and demining activities;
- * \$240 million (equal to the FY 1999 level after excluding emergency supplemental funding but \$30 million less than the president's request) for the Peace Corps;
- * \$960 million in economic aid to Israel, \$120 million less than both the FY 1999 level and the president's request; however, the bill increases Israel's total military assistance by \$60 million over last year for a total of \$1.92 billion. The bill also recommends a reduction of

\$120 million per year from economic assistance over the next 10 years, which will result in the eventual elimination of economic assistance to Israel;

- * withholds 50 percent of the assistance to the government of Russia unless it ends nuclear and ballistic missile cooperation with Iran;
- * provides \$200 million, the same as the president's request, for economic assistance, and \$125 million (also equal to the president's request) for military assistance to Jordan; and
- * renews the one-year waiver of section 907 of the Freedom Support Act (*P.L. 102-511*), which bans all U.S. assistance to Azerbaijan.

CBO estimates that enactment of H.R. 2606 will result in outlays of \$4.8 billion for FY 2000, \$3 billion for FY 2001, \$2.8 billion for FY 2002, \$778 million for FY 2003, and \$1.1 billion for FY 2004. The bill does not affect direct spending, so pay-as-you-go procedures do not apply. The Appropriations Committee reported the bill by voice vote on July 21, 1999.

Views: The Republican leadership supports passage of the bill. An official Clinton viewpoint was unavailable at press time.

Amendments: As stated above, the rule specifically makes in order the following Part A and B amendments, each debatable for 20 minutes.

—Part A Amendments—

Mr. Smith (NJ) will offer an amendment to prohibit U.S. population assistance funding for foreign organizations that perform abortions, violate the abortion laws of foreign countries, or engage in lobbying activities to change the abortion laws of foreign countries. The president may waive the prohibition on funding to organizations that perform abortions. *Staff Contact: Joseph Rees, x5-5748*

Mr. Greenwood will offer an amendment to prohibit U.S. population assistance funding to organizations that lobby for or against abortion, or promote abortion as a method of family planning. In addition, the amendment requires organizations that receive U.S. funds to certify that they will use the funding to reduce the incidence of abortion and that they will not violate or attempt to alter abortion-related laws or governmental policies of any foreign countries. *Staff Contact: Ron Chester, x5-4276*

—Part B Amendments—

Mr. Pitts will offer an amendment to prohibit the \$680 million provided for the Child Survival and Disease Fund from being used for any method of population control, except for breastfeeding programs. *Staff Contact: Ken Miller, x5-2411*

—Other Amendments—

At press time, the *Legislative Digest* was aware of the following other amendments:

Mr. Andrews may offer an amendment (#5) to prohibit funding in the bill from being used to develop, construct, or maintain the oil pipeline from Baku, Azerbaijan, to Ceyhan, Turkey, unless the Secretary of

State certifies that the Nagorno-Karabakh conflict has been resolved. *Staff Contact: Jette Gebhart, x5-6501*

Messrs. Andrews, Sanders, and Sanford may offer an amendment (#6) to prohibit any new projects, guarantees, or financing for the Overseas Private Investment Corporation (OPIC). *Staff Contact: Jette Gebhart (Andrews), x5-6501; Jessica Gonzales (Sanford), x5-3176*

Mr. Brown (OH) and Ms. Morella may offer an amendment (#7) to reduce funding for International Military Education and Training (IMET) by \$10 million to \$40 million, and increase funding for the child survival and disease program by \$10 million to \$690 million. The \$10 million increase is for improving tuberculosis treatment and control programs in needy countries. *Staff Contact: Tom Moore, x5-3401*

Mr. Burton may offer an amendment to prohibit funding for the president's request of \$44.7 million for development assistance to India under the Agency for International Development. The amendment exempts the \$81.7 million provided for humanitarian assistance. *Staff Contact: Jason Lovell, 5-2276*

Mr. Burton may offer an amendment to cut 25 percent (\$11.2 million) from the president's \$44.7 million request for development assistance to India. The amendment exempts the \$81.7 million provided for humanitarian assistance. *Staff Contact: Jason Lovell, 5-2276*

Mr. Burton may offer an amendment to allow the president's request of \$44.7 million for assistance to India only if the money is given to private or non-governmental organizations. The amendment exempts the \$81.7 million provided for humanitarian assistance. *Staff Contact: Jason Lovell, 5-2276*

Messrs. Gilman, Lantos, Porter, Rohrabacher, Smith (NJ), Abercrombie, McGovern, Sanford, and Armey may offer an amendment to cut \$8 million from the U.S. contribution to the International Development Association. The sponsors intend to eliminate the U.S. share of the \$40 million World Bank loan given to China to assist its government in relocating ethnic Chinese farmers into Tibet. *Staff Contact: Mark Kirk (Gilman), x5-5021*

Ms. Jackson-Lee may offer an amendment to prohibit funding in the bill for sub-Saharan African countries that violate internationally recognized human rights doctrines. *Staff Contact: Helen Reed Rowe, x5-3816*

Ms. Jackson-Lee may offer an amendment to prohibit funding in the bill for sub-Saharan African countries that are prohibited from receiving assistance under the 1961 Foreign Assistance Act. *Staff Contact: Helen Reed Rowe, x5-3816*

Ms. Jackson-Lee may offer an amendment to prohibit funding in the bill for the armed forces of Ethiopia and Eritrea. *Staff Contact: Helen Reed Rowe, x5-3816*

Ms. Jackson-Lee may offer an amendment to increase funding in the bill for the child survival and disease program by \$10 million and earmark \$25 million of the program's funds to prevent and treat HIV/AIDS in sub-Saharan Africa. *Staff Contact: Helen Reed Rowe, x5-3816*

Ms. Jackson-Lee may offer an amendment to transfer \$4 million from the International Military Education and Training program to the Economic Support Fund (\$2 million) and the U.S. Emergency Refugee

and Migration Assistance Fund (\$2 million). The amendment also appropriates no less than \$2.25 million from the Economic Support Fund to provide training and education to Tibetans for democracy activities and monitoring human rights activities in Tibet. *Staff Contact: Helen Reed Rowe, x5-3816*

Mr. Mica may offer an amendment (#8) to earmark amounts for different projects under the \$37.5 million appropriated for the Colombian antinarcotics directorate (DANTI). Specifically, the amendment earmarks (1) \$3.5 million for GAU protection systems for Colombian National Police utility helicopters; (2) \$3.5 million for ammunition for the protection systems; (3) \$2.5 million to upgrade the Guaymaral helicopter base hangar; (4) \$6.5 million to build a hangar at the El Dorado Airport in Bogota, Colombia, for the Colombian National Police; (5) \$2.5 million for the Colombian National Police to purchase 19 helicopter-mounted machine guns; (6) \$3.5 million for ammunition for these guns; (7) \$8 million for forward-looking infrared (FLIR) systems; (8) \$3.5 million for field gear for the Colombian National Police; (9) \$3 million to establish and operate a customs facility in Cartagena, Colombia; and (10) \$1 million for intelligence equipment for the Colombian National Police. *Staff Contact: Gilbert Macklin, x5-2577*

Mr. Moakley may offer an amendment (#1) to prohibit funding in the bill from being used for the U.S. Army School of the Americas in Fort Benning, Georgia. *Staff Contact: Steve LaRose, x5-8273*

Mr. Paul may offer an amendment (#9) to prohibit funding in the bill from being used for population control or population planning programs, family planning activities, or abortion procedures. *Staff Contact: Mike Sullivan, x-2831*

Mr. Paul may offer an amendment to prohibit the Export-Import Bank, OPIC, or the Trade and Development Agency from entering into new obligations after the bill's enactment. *Staff Contact: Mike Sullivan, x-2831*

Mr. Stearns may offer an amendment (#10) to prohibit funding provided for peacekeeping operations from being used for peacekeeping in Kosovo unless the Secretary of State reports to Congress on violations against ethnic Serbians that have been committed in the region. *Staff Contact: Peter Krug, x5-5744*

Mr. Stearns may offer an amendment (#11) to prohibit funds provided for peacekeeping operations to be used for peacekeeping in Kosovo. *Staff Contact: Peter Krug, x5-5744*

Mr. Tancredo may offer an amendment to reduce funding for contributions to international organizations and programs by \$2.25 million to \$164.5 million and increase funding for child survival and disease prevention activities by \$2.25 million to \$682.3 million. *Staff Contact: Chuck Chotvacs, x5-7882*

Mr. Traficant may offer an amendment (#2) to limit funding provided for the Russian Federation government under the account for independent states of the former Soviet Union to no more than \$172 million. *Staff Contact: Kim Harris Bliton, x5-5261*

Mr. Traficant may offer an amendment (#3) to prohibit funding for the Expanded Threat Reduction initiative, which is normally funded through the account for the independent states of the former Soviet Union; however the current bill does not appropriate any specific funding for the initiative. *Staff Contact: Kim Harris Bliton, x5-5261*

Mr. Traficant may offer an amendment (#4) to limit funding for the Russian Federation government provided under the account for the independent states of the former Soviet Union to no more than \$172 million. The amendment also prohibits funding for the Expanded Threat Reduction Initiative. *Staff Contact: Kim Harris Bliton, x5-5261*

Additional Information: See *Legislative Digest*, Vol. XXVIII, #22, July 23, 1999.



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